SUMMARY of REVISION/REVIEW

PROCEDURE – XIII. – Language updated.

APPROVED:

Scott R. Frakes, Director
Nebraska Department of Correctional Services
PURPOSE

To provide Nebraska Department of Correctional Services (NDCS) policy for uniform administration and accounting of inmate club activity.

GENERAL

The policy is applicable to all NDCS facilities with authorized inmate clubs. The Work Ethic Camp (WEC) and the community corrections centers do not have authorized inmate clubs due to the program structure of these facilities.

PROCEDURE

I. CLUB ESTABLISHMENT

A group of inmates may submit a written proposal to the Warden requesting to establish an inmate club. The request shall specifically include the following information:

A. The internal and external purpose of the inmate club.
B. The governing body of the inmate club, if applicable.
C. The estimated number of organizing members.
D. The method that will be used for the inmate club to make a positive impact on the inmate club membership.
E. The method that the inmate club will use to foster an attitude which benefits the community and how such is reflected within the inmate club.
F. The manner in which the inmate club will give back to the community.
G. The notable goals established within the inmate club, the expectations for meeting these goals and the method that will be used to hold the club accountable to these established goals.
H. The manner in which the inmate club will support cultural diversity and acceptance.
I. The way in which members will grow from participation in the inmate club to include supporting evidence that will be relied upon for demonstrating the members will be more responsible citizens of society through participation.
J. The manner in which the inmate club members will be held accountable for meeting the club's goals and expectations.

The Warden shall consult with the division Deputy Director when determining disposition of a proposal for a new inmate club. Written disposition of the proposal request shall be provided by the Warden. Failure to include the above information, specific safety/security concerns and/or the inability to provides space, time and supervision for an additional club are legitimate reasons for denial. If approved, the bylaws for the club shall be provided and remain on file at the facility.
Following approval of a new inmate club and receipt of the inmate club bylaws, the Warden shall request that Accounting create a new business unit in the club trust fund and a new transaction code in the Correctional Information and Tracking system. No club will have multiple business units.

II. CLUB DUES/PAYMENTS

Inmates paying club dues or making purchases from a club shall prepare an institutional check and obtain the necessary facility approval. The club sponsor shall submit all such institutional checks to Central Office Accounting for processing. Institutional check stubs for all deductions shall be returned to the facility Business Manager for distribution to the appropriate inmates. Club dues and donations are non-refundable. Club revenues from inmate dues or sales will be deducted from an inmate’s institutional account and held in escrow by Central Office Accounting. A transaction will be prepared to transfer club revenues from the inmate trust fund to the appropriate club account by the 15th of the following month.

An inmate must be an active and dues paying member to donate more than the amount of the dues to an NDCS approved club.

III. CLUB MEMBERSHIP

Approved clubs with membership open to all inmates may receive a contribution from the facility inmate welfare fund allocation. Refer to Policy 113.03, Inmate Welfare Fund.

IV. CLUB PURCHASES

The purchase of supplies or services with club funds shall be in accordance with Policy 113.06, Procurement. The club sponsor shall complete a Materiel Request for Purchase (DCS-A-pur-263) with a description of the goods or services to be purchased, the quantity being requested, an estimated price of the goods or services, and a suggested source. If the purchase is to be made via a Purchasing Card the above information should be provided to the Business Manager prior to the purchase. Justification for the request must be furnished along with an indication as to which club funds are to be utilized. Each request must be signed by the club sponsor as the originator. The facility Business Manager must approve all purchases prior to placing the order. If a request is denied, the facility Business Manager will notify the club sponsor. The facility Business Manager may designate the approval authority to the club sponsor’s supervisor.

It is recommended that each club order is originated separately to allow proper accounting of the transactions and so that documentation can be provided to the club for tracking their expenses.

V. PURCHASE OF CLUB ITEMS

Only inmates who are club members may make purchases of items the club is selling for personal use and comply with NDCS Policies and facility procedures. Items purchased must be within property guidelines. Inmates may purchase items the club is selling to mail or ship to immediate family members with the Wardens approval. See Policy 113.02, Inmate Accounting for definition of immediate family.

VI. FUND RAISERS

Inmate clubs may not conduct fundraisers.
VII. CLUB PUBLICATIONS

Subject to the approval of the facility warden and in consultation with the division deputy director, clubs may be permitted to communicate club activities to the facility population using postings/flyers. Club newsletters and/or publications are not permitted.

VIII. VOLUNTEERS / SPEAKERS

Clubs may expend funds for certificates of appreciation with frames being purchased through CSI, as approved by the Warden or designee and in accordance with Policy 113.01, Fiscal Management.

IX. CLUB SPONSOR RESPONSIBILITIES

The club sponsor is responsible for maintaining a log of all postage, copies and long distance telephone calls made by or on behalf of the clubs. Monthly, an Institution Requisition (DCS-A-whs-218) shall be forwarded to Central Office Accounting via the facility business office to transfer expenses to the appropriate funds. The club sponsor is responsible for assuring inmate purchases are within the inmate property guidelines.

X. DONATIONS

Cash donations to clubs shall comply with Policy 113.01, Fiscal Management.

XI. ACCOUNT STATUS

The facility Business Manager shall be responsible for generating a monthly General Ledger by Business Unit for each club. Additionally, a listing of the inmates making contributions for the month will be provided. Annually Accounting will place a fiscal year General Ledger by Business Unit for club activity on the (Q) drive with other PFC reports. Facility Business Managers are responsible for calculating the cash balance on a monthly basis. Accounting will annually send cash balances for all clubs to the facility Business Manager following the close of the fiscal year. Facility Business Managers should submit issues with balances to the Controller within 30 days.

XII. CLUB TRANSACTIONS

The Warden shall designate the club sponsor or other facility team members to maintain adequate records at the institution on club transactions.

XIII. INACTIVE CLUBS

A club shall be deemed inactive when it does not have any members or activities for one year. The club sponsor shall notify the Warden of such status. The Warden shall notify Accounting, in writing, and request any balances in the club account be transferred to the NDCS Inmate Welfare Fund.

XIV. SYMPOSIUMS, BANQUETS AND OTHER ACTIVITIES

Self-betterment clubs will be allowed to hold an annual symposium and an annual banquet.

A. If possible, all foods for the banquet or symposium will be prepared by the facility food service department using foods from the master menu.
B. Self-betterment clubs must request food from the regular five-week master menu to be served at the banquet or symposium. The master menu shall include a variety of ethnic foods. Such a request must be submitted according to facility requirements.

C. Self-betterment clubs based on a specific culture may purchase approved food items if no food traditional to the specific culture is available from the facility food service department. The food must be purchased at club expense from an authorized vendor. This applies to banquets and symposiums. The food that can be purchased is limited in quantity to allow members/participants to have a sample (bite-size portion) for symbolic purposes. Sample food items may be allowed only if no special handling procedures are required (e.g. refrigerated storage or kitchen preparation).

For activities other than banquets or symposiums at which food is requested, self-betterment clubs may serve refreshments limited to snack items such as cake/cookies/pastries and beverages if pre-approved by the facility administration. These may be purchased from the canteen or prepared by the facility food service department at the option of the administration.

Self-betterment clubs may have a maximum of 15 outside guests for banquets and symposiums. Approval must be granted by the Director through the division Deputy Director prior to inviting outside guests (e.g. elected officials, special guest speakers). Request for media presence must follow the guidelines laid out in Policy 002.01, Access to Public Information. The cost for the food at these functions shall be paid by the self-betterment club.

XV. CLUB GRANTS

All club grants must follow the procedures outlined in Policy 101.02, Grants Administration.

REFERENCE

I. STATUTORY REFERENCE - None noted

II. NDCS POLICIES

A. Policy 002.01, Access to Public Information

B. Policy 101.02, Grants Administration

C. Policy 113.01, Fiscal Management

D. Policy 113.02, Inmate Accounting

E. Policy 113.03, Inmate Welfare Fund

F. Policy 113.06, Procurement

III. ATTACHMENTS – None noted

IV. AMERICAN CORRECTIONAL ASSOCIATION (ACA) – None noted